SEVENTEENTH GUAM LEGISLATURE 1984 (SECOND) Regular Session

CERTIFICATION OF PASSAGE OF AN ACT TO THE GOVERNOR

This is to certify that Substitute Bill No. 540, "AN ACT TO ADD A NEW CHAPTER VII TO TITLE XXXIX OF THE GOVERNMENT CODE OF GUAM TO PERMIT AND REGULATE CAPTIVE INSURANCE COMPANIES INCORPORATED IN THE TERRITORY OF GUAM AND TO AMEND CHAPTER I, TITLE LIV OF THE GOVERNMENT CODE TO ESTABLISH STANDARDS FOR ISSUANCE OF A QUALIFYING CERTIFICATE TO CAPTIVE INSURANCE COMPANIES," was on the 7th day of December 1984, duly and regularly passed.

GUTTERREZ C. Speaker

Attested:

TED S. NELSON Senator and Acting Legislative Secretary

This Act was received by the Governor this $/3^{\prime\prime}$ day of December 1984, at <u>10:45</u> o'clock <u>A.m.</u>

ssistant Staff Officer Governor's Office

APPROVED:

RICARDO J. BORDALLO Governor of Guam :15 AM 8 14 12 Date:

Public Law/No. / 17-85

SEVENTEENTH GUAM LEGISLATURE 1983 (FIRST) Regular Session

Bill No. 540 Substitute by Committee on Ways & Means

Introduced by:

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J. T. San Agustin C. T. C. Gutierrez J. F. Ada

F. R. Santos

CHAPTER VII TO TITLE ACT TO ADD A NEW AN GUAM THE GOVERNMENT CODE OF TO XXXIX OF CAPTIVE INSURANCE PERMIT AND REGULATE INCORPORATED IN THE TERRITORY OF COMPANIES GUAM AND TO AMEND CHAPTER I, TITLE LIV OF THE GOVERNMENT CODE TO ESTABLISH STANDARDS FOR QUALIFYING **CERTIFICATE** TO ISSUANCE OF Α CAPTIVE INSURANCE COMPANIES.

BE IT ENACTED BY THE PEOPLE OF THE TERRITORY OF GUAM: Section 1. A new Chapter VII, Title XXXIX of the Government Code of Guam is hereby added to read as follows:

"Chapter VII

Captive Insurance Companies

Section 43701. Definitions. As used in this Chapter, unless the context requires otherwise:

(1) 'Affiliated company' means any company in the same corporate system as a parent or member organization by virtue of common ownership, control, operation, or management.

(2) 'Association' means any legal association of individuals, corporations, partnerships, or associations, the member organizations of which collectively:

(a) own, control, or hold with power to vote all of the outstanding voting securities of an association captive insurance company incorporated as a stock insurer, or

(b) have complete voting control over an association captive insurance company incorporated as a mutual insurer.

(3) 'Association captive insurance company' means any company that insures risks of the member organizations of that association, and their affiliated companies.

(4) 'Captive insurance company' means any pure captive insurance company or association captive insurance company formed or licensed under the provisions of this Chapter.

(5) 'Commissioner' means the Insurance Commissioner.

(6) 'Member organization' means a corporation, partnership, or association that belongs to an association.

(7) 'Parent' means a corporation, partnership or individual that directly or indirectly owns, controls, or holds with power to vote more than 50 per centum (50%) of the outstanding voting securities of a pure captive insurance company.

(8) 'Pure captive insurance company' means any company that insures risks of its parent and affiliated companies and no more than three unaffiliated companies.

Section 43702. Licensing Authority. (a) Any captive insurance company, when permitted by its Articles of association or Charter, may apply to the Commissioner for a license to do any and all insurance comprised in Article 1 of Chapter III of Title XXXIX, Government Code; provided, however, that;

> (1) No pure captive insurance company may insure any risks other than those of its parent and affiliated companies, except that it may also insure up to three (3) unaffiliated companies, provided that at least sixty percent (50%) of its premiums derive from its parent and affiliates of its parent. (2) No association captive insurance company may the member other than those of insure any risks their affiliated organizations of its association, and companies;

(3) No captive insurance company may accept or cede reinsurance except as provided in \$43711 of this Chapter.
(b) No captive insurance company shall do any insurance

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business on Guam unless:

(1) It first obtains from the Commissioner a license authorizing it to do business on Guam;

(2) Its Board of Directors holds at least one (1)

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each year on Guam;

(3) It maintains its principal place of business on Guam; and

(4) It appoints a resident registered agent to accept service of process and to otherwise act on its behalf on Guam. Whenever such registered agent cannot with reasonable diligence be found at the registered office of the captive insurance company, the Director or Revenue and Taxation shall be an agent of such captive insurance company upon whom any process, notice, or demand may be served.

(5) It is incorporated in Guam, except that a

non-domestic insurance company that has operated as an insurance company on Guam pursuant to a Guam Certificate of Authority during the five (5) years immediately preceding enactment of this Chapter shall be issued a license under this Chapter provided that it maintains a place of business on Guam and otherwise qualifies for a license under this Chapter, except it shall not be required to comply with Subsections 43702(b)(2) and 43702(b)(3) of this Section and Section 43706 of this Chapter.

(c)(1) Before receiving a license, a captive insurance

company shall file with the Commissioner a certified copy of its Charter and By-Laws, a statement under oath of its President and Secretary showing its financial condition, and any other statements or documents required by the Commissioner. (2) In addition to the information required by Subdivision (1) of Subsection (c), each applicant captive insurance company shall file with the Commissioner evidence of the following:

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(A) The amount and liquidity of its assets relative to the risks to be assumed;

(B) The adequacy of the expertise, experience, and character of the person or persons who will manage it;

(C) The overall soundness of its plan of operation;

(D) The adequacy of the loss prevention programs of its parent or member organizations; and

(E) Such other factors deemed relevant by the Commissioner in ascertaining whether the proposed captive insurance company will be able to meet its policy obligations.

(d) Each captive insurance company shall pay to the

Commissioner a nonrefundable fee of Two Hundred Dollars (\$200.00) for examining, investigating, and processing its application for license. In addition, it shall pay a license fee for the year of registration and a renewal fee for each year thereafter of Three Hundred Dollars (\$300.00).

(e) Any insurance company already chartered and doing business in the Territory of Guam that is a captive insurance company in compliance with the provisions of this Chapter shall automatically qualify for licensure.

(f) If the Commissioner is satisfied that the documents and statements that such captive insurance company has filed comply with the provisions of this Chapter, he may grant a licensure authorizing it to do insurance business on Guam until April 1 thereafter, which license may be renewed. Section 43703. Names of Companies. No captive insurance company shall adopt a name that is the same, deceptively similar, or likely to be confused with or mistaken for any other existing business name registered on Guam.

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Section 43704. Minimum Capital; Letter of Credit. No pure captive insurance company or association captive insurance company incorporated as a stock insurer shall be issued a license unless it shall possess and thereafter maintain unimpaired paid-in capital of:

(1) In the case of a pure captive insurance company, not less than One Hundred Thousand Dollars (\$100,000.00), and

(2) In the case of an association captive insurance

company incorporated as a stock insurer, not less than Two Hundred Fifty Thousand Dollars (\$250,000.00).

Such capital may be in the form of cash or an irrevocable letter of credit issued by a bank chartered by the Territory of Guam or a member bank of the Federal Reserve System and approved by the Commissioner.

Section 43705. Minimum Surplus; Letter of Credit. No captive insurance company shall be issued a license unless it shall possess and thereafter maintain free surplus of:

(1) In the case of a pure captive insurance company, not less than One Hundred Fifty Thousand Dollars (\$150,000.00),

(2) In the case of an association captive insurance company incorporated as a stock insurer, not less than Two Hundred Fifty Thousand Dollars (\$250,000.00), and

(3) In the case of an association captive insurance company incorporated as a mutual insurer, not less than Five Hundred Thousand Dollars (\$500,000.00).

Such surplus may be in the form of cash or an irrevocable letter of credit issued by a bank charted by the Territory of Guam or member bank of the Federal Reserve System and approved by the Commissioner. Section 43706. Formation of Captive Insurance Companies on Guam. (a) A pure captive insurance company shall be incorporated as a stock insurer with its capital divided into shares and held

by the Stockholders.

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(b) An association captive insurance company may be incorporated:

(1) As a stock insurer with its capital divided into shares and held by the Stockholders, or

(2) As a mutual insurer without capital stock, the governing body of which is elected by the member organizations of its association.

(c) A captive insurance company shall have not less than three (3) incorporators of whom not less than one shall be a resident of Guam.

(d) Before the articles of association are transmitted to the Director of Revenue and Taxation, the incorporators shall petition the Commissioner to issue a certificate setting forth his findings that the establishment and maintenance of the proposed corporation will promote the general good of Guam. In arriving at such finding, the Commissioner shall consider:

(1) The character, reputation, financial standing and
purpose of the incorporators;

(2) The character, reputation, financial responsibility, insurance experience, and business qualifications of the officers and directors; and

(3) Such other aspects as the Commissioner shall deem advisable.

(e) The articles of association, such certificate, and the organization fee shall be transmitted to the Director of Revenue and Taxation, who shall thereupon record both the articles of association and the certificate.

(f) The capital stock of a captive insurance company incorporated as a stock insurer shall be issued at not less than par value.

(g) At least one of the members of the Board of Directors

captive insurance company incorporated on Guam shall be a resident of Guam.

(h) Captive insurance companies formed under the provisions of

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this Chapter shall have the privileges and be subject to the provisions of the general corporation law as well as the applicable provisions contained in this Chapter. In the event of conflict between the provisions of said general corporation law and the provisions of this Chapter, the latter shall control.

Section 43707. Reports and Statements. (a) Captive insurance companies shall not be required to make any annual report except as provided in this Chapter.

(b) Prior to March 1 of each year, each captive insurance company shall submit to the Commissioner a report of its financial condition, verified by oath of two of its Executive Officers. The Commissioner shall by rule propose the form in which captive insurance companies shall report.

Section 43708. Examinations and Investigations. At least once in three years, and whenever the Commissioner determines it to be prudent, he shall personally, or by some competent person appointed by him, visit each captive insurance company and thoroughly inspect and examine its affairs to ascertain its financial condition, its ability to fulfill its obligations and whether it has complied with the provisions of this Chapter. The Commissioner upon application, in his discretion, may enlarge the aforesaid three-year period to five (5) years, provided said captive insurance company is subject to a comprehensive annual audit during such period of a scope satisfactory to the Commissioner by independent auditors approved by him. The expenses and charges of the examination shall be paid to Guam by the company or companies examined and the Commissioner shall issue his warrants for the proper charges incurred in all examinations.

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Section 43709. Grounds and Procedures for Suspension or Revocation of License. (a) The license of a captive insurance company to do an insurance business on Guam may be suspended or revoked by the Commissioner for any of the following reasons:

(1) Insolvency or impairment of capital or surplus;

(2) Failure to meet the requirements of \$\$43704 or 43705 of this Chapter;

(3) Refusal or failure to submit an annual report, as required by \$43707of this Chapter; or any other report or statement required by law or by lawful order of the Commissioner;

(4) Failure to comply with the provisions of its own Charter or By-Laws;

(5) Failure to submit to examinations of any legal obligation relative thereto, as required by \$43?08 of this Chapter.

(6) Refusal or failure to pay the cost of examination as required by \$43708 of this Chapter.

(7) Use of methods that, although not otherwise

specifically prohibited by law, nevertheless render its operation detrimental or its condition unsound with respect to the public or to its policyholders;

(8) Failure otherwise to comply with the laws of Guam.
(b) If the Commissioner finds, upon examination, hearing, any of the acts specified in Subsection (a), he may suspend or revoke such license if he deems it in the best interest of the public and the policyholders of such captive insurance company, notwithstanding any other provision of this Title.

Section 43710. Legal Investments. (a) No pure captive

insurance company or association captive insurance company shall be
 subject to any restrictions on allowable investments whatever,
 including those limitations contained in \$43166 of this Title, provided,

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however, that the Commissioner may prohibit or limit any investment that threatens the solvency or liquidity of any such company.

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Section 43711. Reinsurance. (a) Any captive insurance company may provide reinsurance, comprised in Article VIII of Chapter III of this Title, on risks ceded by any other insurer.

(b) Any captive insurance company may take credit for reserves on risks ceded to a reinsurer; provided, however, that no captive insurance company shall reinsure a risk or part thereof with reinsurers not complying with the provisions of \$43451 of this Title.

Section 43712. Exemption from compulsory associations. No captive insurance company shall be permitted to join or contribute financially to any plan, pool, association, or guaranty or insolvency fund on Guam, nor shall any captive insurance company, or its insured, or its parent or any affiliated company, or any member organization of its association, receive any benefits from any such plan, pool, association, or guaranty or insolvency fund for claims arising out of the operations of such captive insurance company.

Section 43713. Tax on premiums collected. (a) Each captive insurance company shall pay to the Director of Revenue and Taxation, in the month of February of each year, a tax at the rate of one-half of one percent (.5%) on the gross amount of all premiums collected or contracted for on policies or contracts of insurance covering property or risks on Guam and on risks and property situated elsewhere upon which no premium tax is otherwise paid during the year ending December 31 next preceding, after deducting from the gross amount of premiums subject to the tax the amount received as reinsurance premiums on business on Guam and the amounts paid on unabsorbed premiums or premium deposits returned or credited to policyholders.

(b) The tax provided for in this Section shall constitute all taxes collectible under the laws of Guam from any captive insurance company, and no other occupation tax or other taxes shall be levied or collected from any captive insurance company by Guam or any county, city, or municipality within Guam, except ad valorem taxes on real and personal property used in the production of income, even if the tax provided for in this Section is abated or rebated pursuant to Title LIV of the Government Code of Guam (12 GCA).

Section 43714. Rules and Regulations. The Commissioner may establish and from time to time amend such rules relating to captive insurance companies as are necessary to enable him to carry out the provisions of this Chapter.

Section 43715. Laws Applicable. No provisions of this Title, other than those contained in this Chapter or contained in specific references contained in this Chapter, shall apply to captive insurance companies.

Section 2. 12 GCA \$2403 is amended to read as follows:

"\$2403. Eligibility Defined. The following shall be

deemed to be a business eligible for consideration by the Corporation for issuance of a Qualifying Certificate.

Any corporation as defined in \$2405, engaged, or about to

engage in (1) agriculture, manufacturing, commercial fishing, services, or improvement of real property for purposes which are specifically determined by the Corporation to be beneficial, desirable, and necessary for the economic development of Guam, or captive insurance business as permitted by Chapter VII, Title XXXIX, Government Code; and (2) which activity meets one (1) or more of the following criteria:

a. Creation of new employment;

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b. Replacement of imports;

c. Reduction of consumer prices;

d. Creation of vitally needed facilities;

e. Insurance providing for or facilitating the provision of health care services to the people of Guam. In addition, such otherwise eligible applicants must meet the minimum financial requirements.

	MINIMUM	INVESTMENT
Agriculture	\$	15,000.00
Watch Manufacturing		50,000.00
Other Manufacturing		25,000.00
Commercial Fishing		25,000.00
Services		25,000.00
Hotels and Motels	1,	000,000.00
Other Tourist Facilities		25,000.00
Industrial Facilities	•	100,000.00
Captive Insurance Companies	e e e e e e e e e e e e e e e e e e e	100,000.00
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The Board, may by regulation, develop such further standards and criteria for the issuance of Qualifying Certificates as it deems necessary. Such regulations shall be adopted only after public hearing thereon in a manner prescribed by law, and then transmitted to the Governor of Guam, and upon his approval and promulgation, shall have the force and effect of law.

Section 3. 12 GCA \$2414 is amended to read as follows:

"§2414. Tax Abatement. The following tax abatements are hereby established and declared, for which Qualifying Certificates may be issued:

1. All taxes now levied by virtue of Chapter IV, Title XX of the Government Code of Guam, known as Real Property Tax, shall be abated for a period up to ten (10) years from date of issuance of Qualifying Certificate thereof, and as long as said Certificate is in force and effect, provided that the real property on which said tax is assessed is utilized for a tax exempt business that has qualified and continues to qualify for a Qualifying Certificate.

2. All taxes now levied on income derived from the lease of land, buildings, machinery and equipment by virtue of Subchapter B, Title XX of the Government Code of Guam, shall be abated for a period up to ten (10) years from date of issuance of a Qualifying Certificate therefor, and as long as said certificate is in force and effect, provided that said income has been derived from the lease of land, building, machinery and equipment to a tax exempt business that has qualified and continues to qualify for a Qualifying Certificate.

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3. All taxes now levied by virtue of Subchapter B, Chapter VI, Title XX of the Government Code of Guam, known as the gross receipts tax, shall be abated for a period up to ten (10) years from date of issuance of a Qualifying Certificate therefor, and as long as said certificate is in force and effect, provided that the gross receipts on which such tax shall be abated have been derived from the sale of alcoholic beverages manufactured in Guam by the manufacturer thereof and that such manufacturer has qualified and continues to qualify for a Qualifying Certificate covering such manufacture.

All taxes levied or paid by virtue of Subchapter B, Chapter VI, Title XX of the Government Code of Guam, known as the Gross Receipts Tax, shall be abated or rebated for those gross receipts derived from the sale of petroleum products manufactured in Guam and sold to agencies or instrumentalities of the United States of America, or agencies or instrumentalities of the Government of Guam by the manufacturer thereof, provided that a Qualifying Certificate for such a tax abatement is granted pursuant to the provisions of this Subparagraph, and further provided that at any such time that a manufacturer possessing such a Qualifying Certificate no longer continues to qualify for the certificate, the taxes shall no longer be abated or rebated. A Qualifying Certificate may grant such a tax abatement or rebatement for up to a ten (10) year period commencing with the date of initial commercial production of petroleum products by the manufacturer.

5. All taxes now levied by virtue of \$43714, Chapter VII, Title XXXIX of the Government Code shall be abated for a period of up to ten (10) years from the date of issuance of the Qualifying Certificate therefor and as long as said certificate is in force and effect, provided that said premiums are collected by a captive insurance company licensed under Chapter VII of Title XXXIX that has qualified and continues to qualify for a Qualifying Certificate.

Section 4. 12 GCA \$2424 is amended to read as follows:

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"\$2424. Fees. The following fees shall be assessed against each corporate applicant and corporate recipient of a Qualifying Certificate

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11	FILING FE	E SURVEILLANCE FEE
12	Agriculture \$ 25.00	\$ 25.00
13	Watch Manufacturing 50.00	250.00
14	Other Manufacturing 50.00	100.00
15	Commercial Fishing 25.00	25.00
16	Services 50.00	59.00
17	Hotels and Motels 50.00	100.00
18	Other Tourist Facilities 50.00	50.00
19	Industrial Facilities 50.00	100.00
20	Captive Insurance Companies 50.00	100.00